



# **Legislative Protection of the Arbuckle-Simpson Aquifer**

**Sole-Source Water Supply Mgmt. in Oklahoma**

**Association of Western  
State Engineers Spring  
Workshop  
May 24-25, 2011**

**Julie Cunningham, Division Chief  
Planning & Management Division**



# Oklahoma Groundwater Law

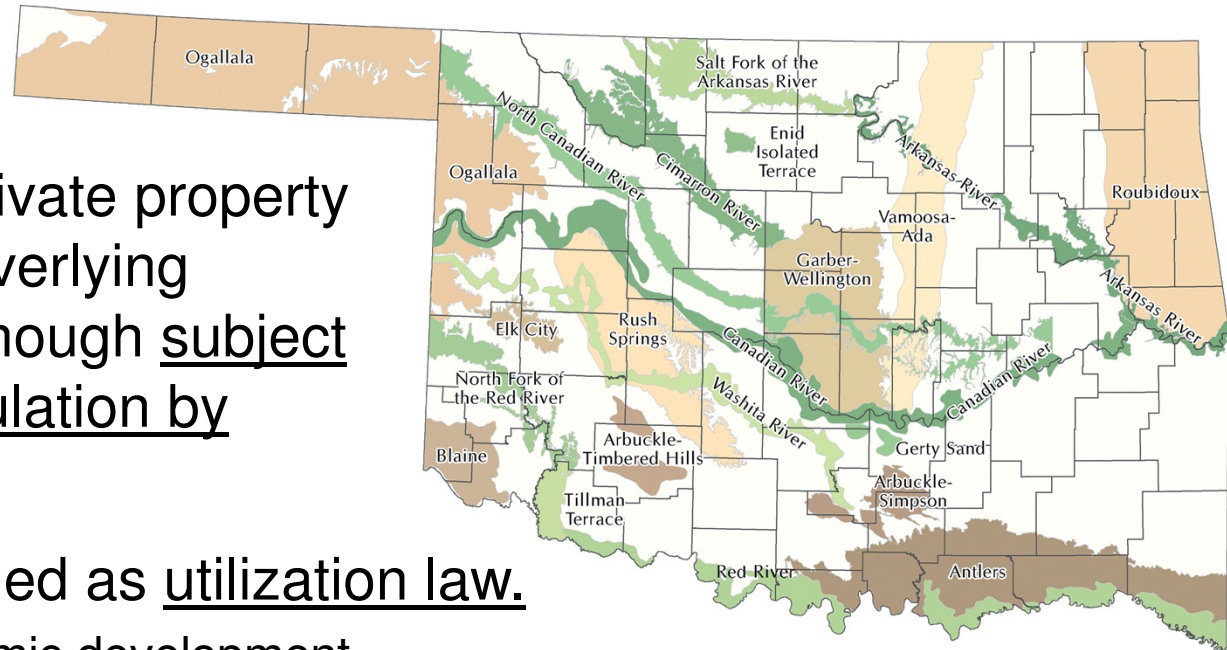
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GW considered private property belonging to the overlying surface owner, although subject to reasonable regulation by OWRB.

1973 law established as utilization law.

- Created for economic development
- Mining law allows depletion

Current discussion refocusing on conservation of resource!



23 major groundwater aquifers  
store ~320 million a.f. of water  
10,500 groundwater permits  
allocate ~3.2 million a.f./year

# Overview of GW Permitting

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If the Board finds that these four points of law have been met, “...then the Board shall approve the application and issue the appropriate permit.”

## Four Points of Groundwater Law:

1. The applicant owns or leases the land from which the water will be withdrawn
2. The dedicated land overlies a groundwater basin
3. The water will be put to a beneficial use
4. Waste of the water will not occur

Domestic Uses exempt from permit requirement.

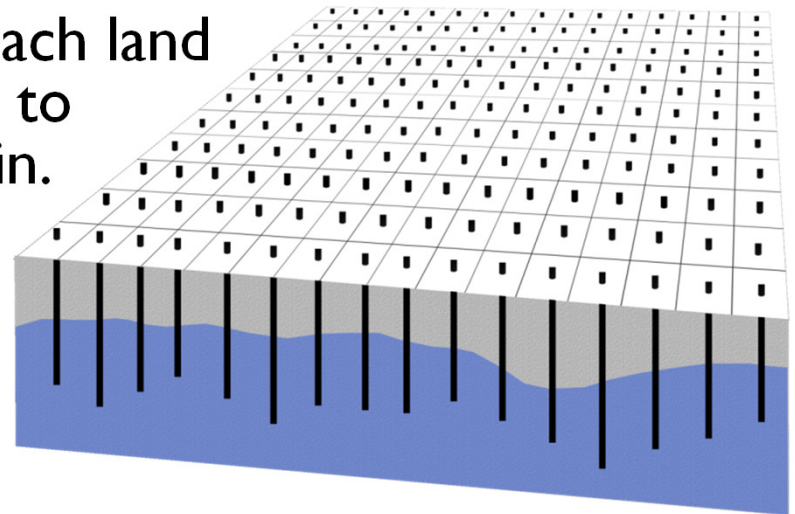
# GW Availability Determinations

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Question: **How much water is available per acre of land?**

**Max. Annual Yield (MAY)** is a determination by the Board of the **total amount of fresh gw** that can be produced from a basin or subbasin allowing a **minimum 20-year life**.

**“Equal Proportionate Share”** applies: Each land owner has right to share of MAY equal to his/her ownership of land over the basin.





# GW Availability Determinations

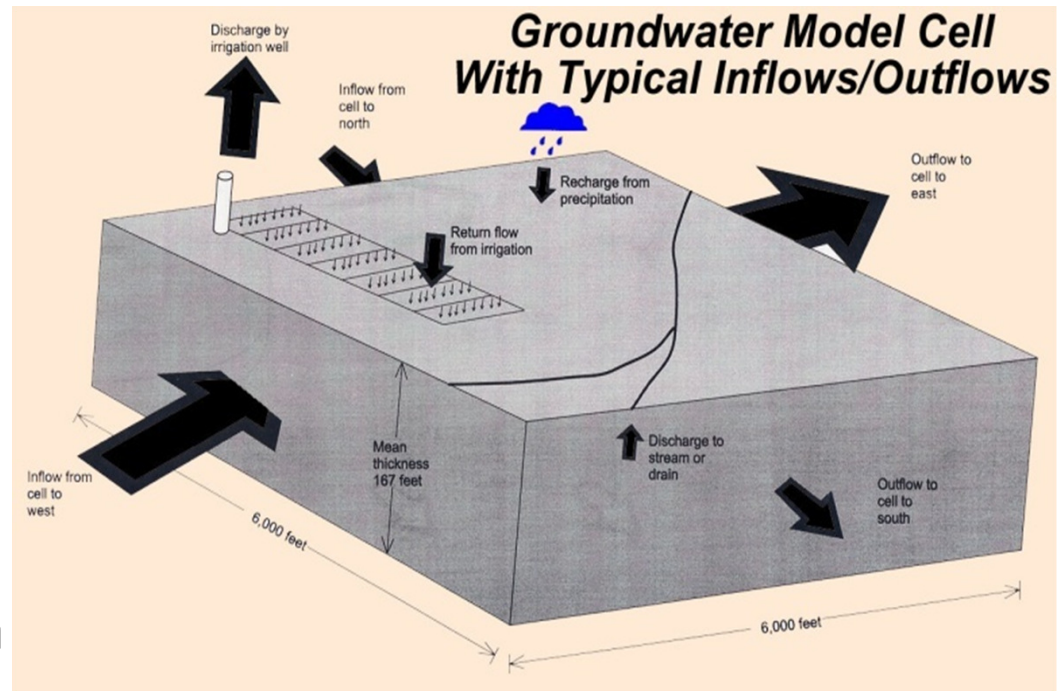
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Amount apportioned based on land owned , (default two acre-feet water per acre of land by statute):

- Slightly more or less in basins where detailed hydrologic surveys have been conducted (0.5 acre-feet/acre- Enid Isolated Terrace up to 2.1 acre-feet/acre- Antlers Sandstone)
- Well spacing requirement only in basins with adopted hydrologic survey (1,320 feet in bedrock and 660 feet in alluvium & terrace aquifers).
- No priority in types of uses (OWRB v. Texas Co. Irrigation & Water Resources Association Inc., 1984 OK 96)
- Metering of wells only required “Upon request of a majority of landowners residing within a basin” (82 O.S. § 1020.19))

# Determination of Maximum Annual Yield

- Total land area overlying the basin
- Water in storage
- Recharge rate
- Discharge
- Transmissivity
- Possibility of pollution
- Minimum 20 year life of the basin
- New addl. requirement under SB 288 to protect “Sensitive Sole Source” basins!



# Senate Bill 288

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- BROAD focus— Imposes **moratorium** on **“outside-basin”** use of Arbuckle-Simpson water “until such time as the OWRB “approves a **maximum annual yield** that will ensure that any permit for the removal of water” from the basin **will not reduce the natural flow of water from springs or streams** emanating” therefrom.
- NARROW focus— Essentially adds a **fifth point of law** or criteria that conditions the OWRB’s issuance of any groundwater permit on findings that the proposed use **is not likely “to degrade or interfere with springs or streams emanating in whole or in part”** therefrom.



Buffalo Spring in Chickasaw



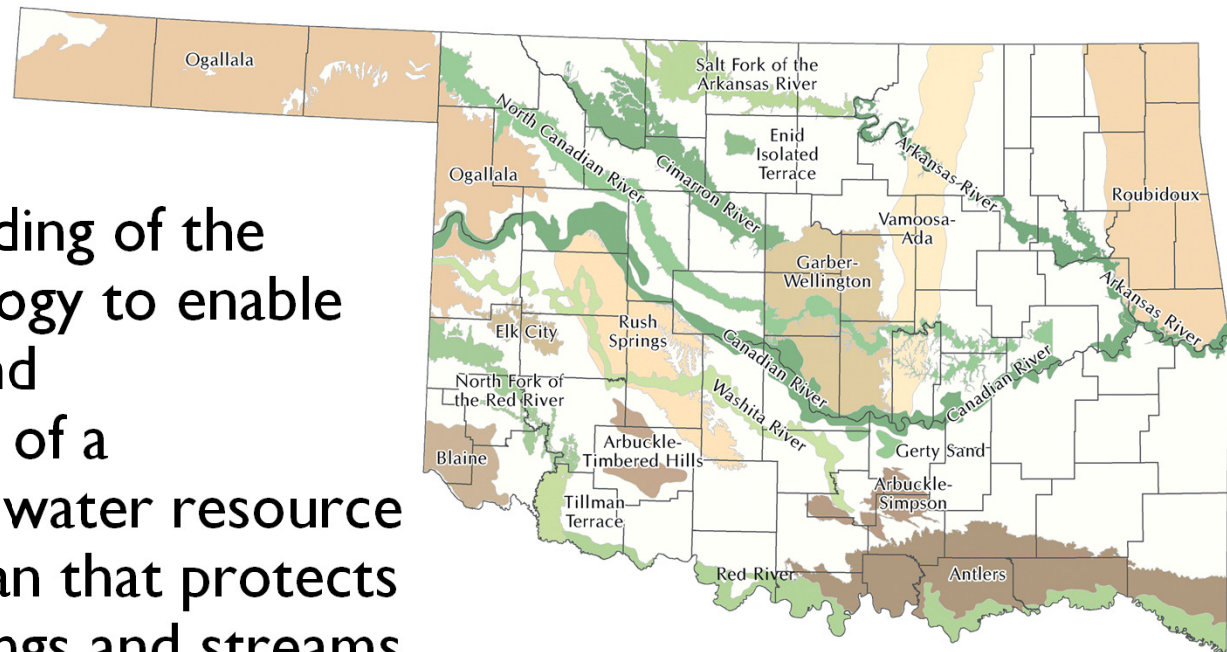
# Arbuckle-Simpson Aquifer Study

## Study Purpose:

- ◆ Gain understanding of the aquifer's hydrology to enable development and implementation of a comprehensive water resource management plan that protects the flow of springs and streams in the region.

## Study Scope:

- ◆ Aquifer-scale assessment for determination of the maximum annual yield




# Arbuckle-Simpson Aquifer Study

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## Study Objectives:

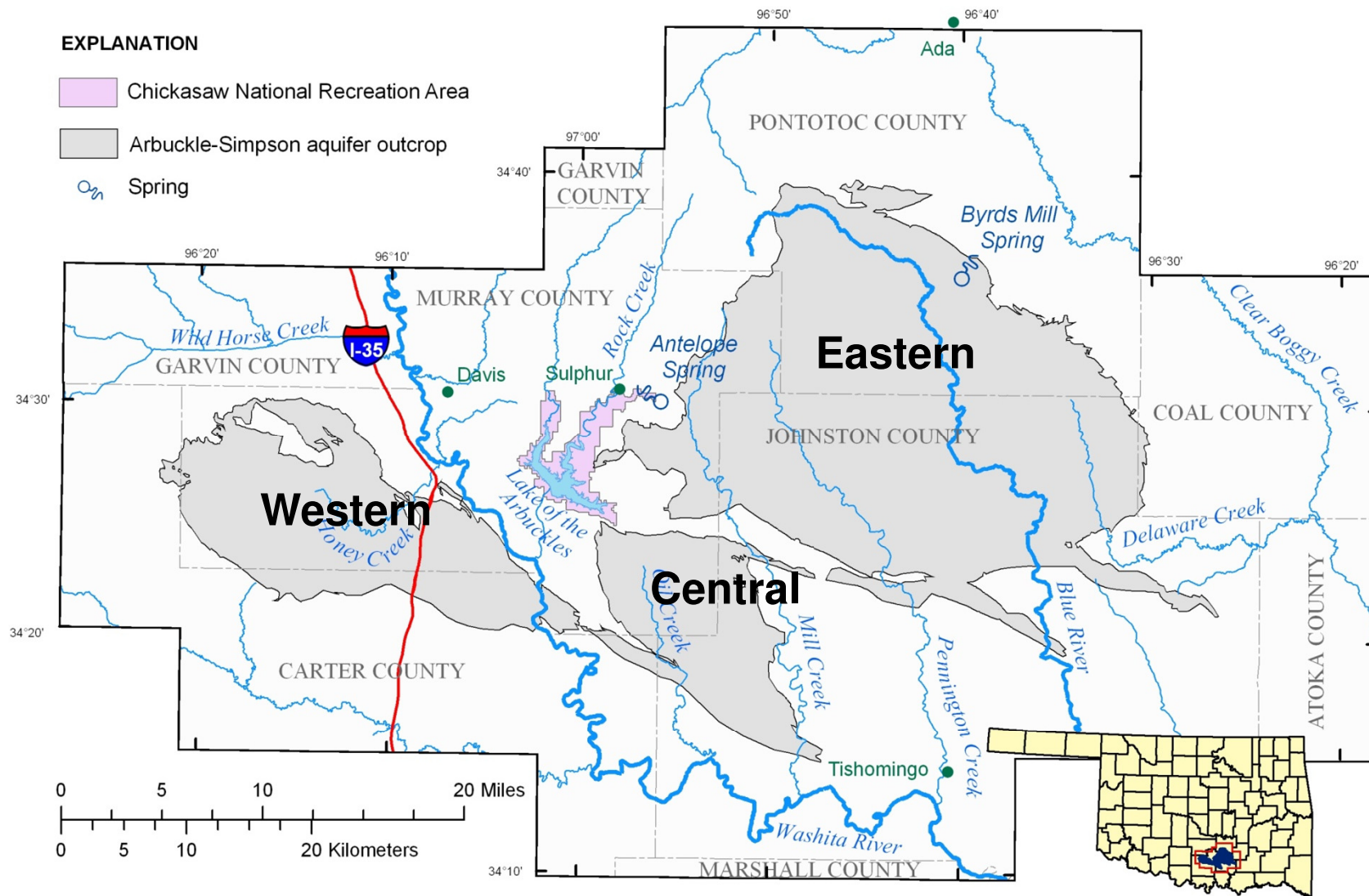
- ◆ Characterize geologic setting, boundaries, hydraulic properties, water levels, gw flow, recharge, discharge, budget
- ◆ Characterize surface water hydrology- stream and spring discharge, runoff, base flow, surface/gw relationship
- ◆ Construct digital gw/sw flow model to evaluate allocation of water rights and simulate management options
- ◆ Determine chemical qualities, potential natural contaminants, and vulnerable areas.
- ◆ Construct stream water allocation models of major streams
- ◆ Propose water management options that address potential impacts of pumping on base flows, wq, and supply development.

**EXPLANATION**

 Chickasaw National Recreation Area

 Arbuckle-Simpson aquifer outcrop

 Spring





# Protection of Springs and Streams

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- ◆ Approve a maximum annual yield that will not reduce the natural flow of water from springs or streams emanating from the basin.



# Arbuckle-Simpson Hydrology Study

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- ◆ Conducted **comprehensive hydrologic investigation**
- ◆ Greatly enhanced understanding of the hydrology
- ◆ Obtained scientific information necessary to make informed water management decisions



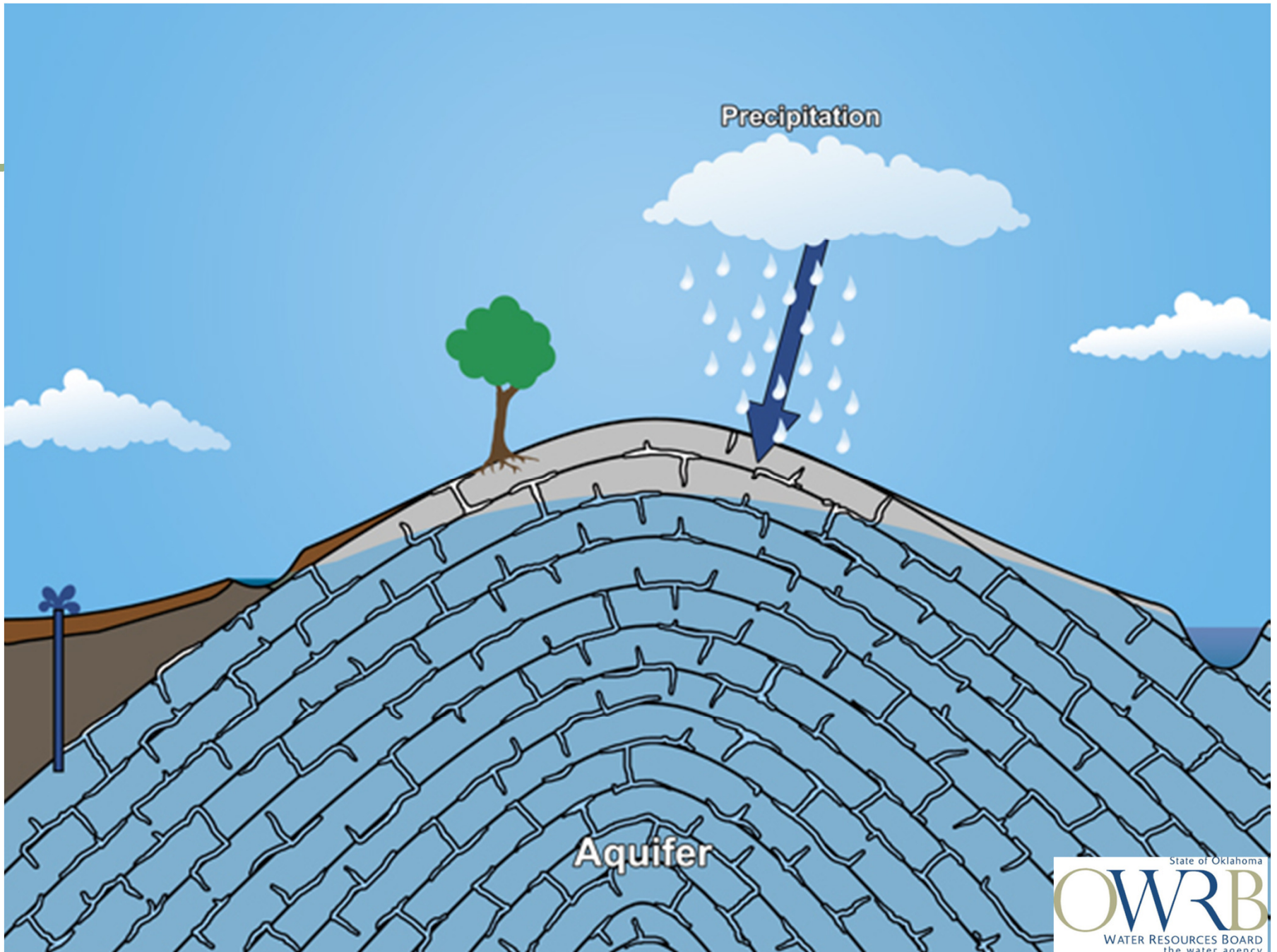
The background image is a photograph of a stone arch bridge spanning a river. The bridge is constructed from rough-hewn stones and has a single large arch. Below the bridge, the river flows over rocks, creating a small waterfall or rapids. The surrounding area is lush with green trees and foliage, suggesting a forested or park-like setting. The lighting is natural, with some shadows cast by the trees.

# Participants

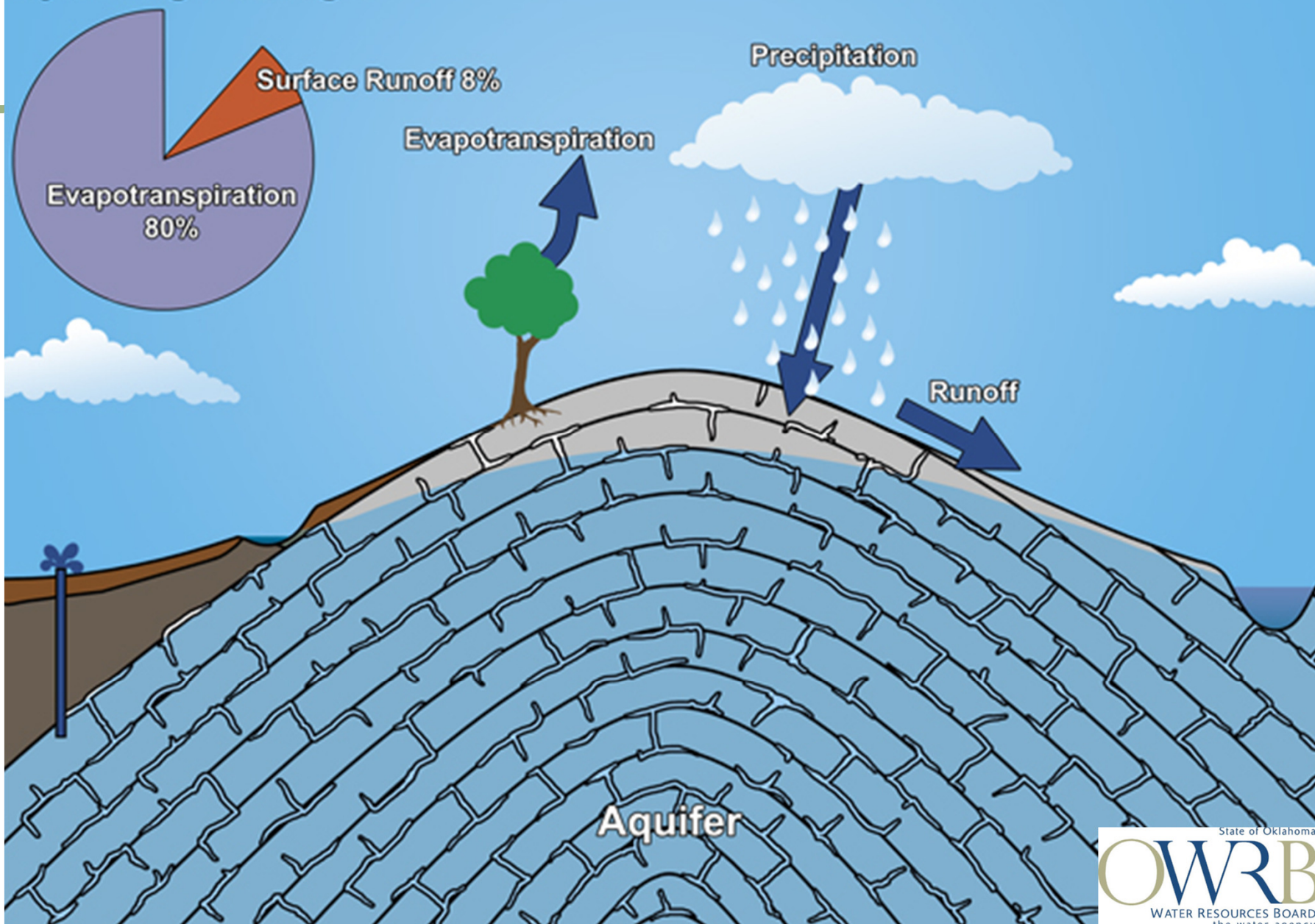
U.S. Bureau of Reclamation  
U.S. Geological Survey  
Oklahoma State University  
University of Oklahoma  
Oklahoma Geological Survey  
Climatological Survey  
U.S. Environmental Protection Agency  
The Nature Conservancy  
Chickasaw and Choctaw Nations  
National Park Service  
Hydrosphere Resource Consultants

Oklahoma Department of Environmental  
Quality  
Oklahoma Department of Wildlife  
Conservation  
Citizens for the Protection of the  
Arbuckle-Simpson Aquifer  
Municipalities  
Landowners



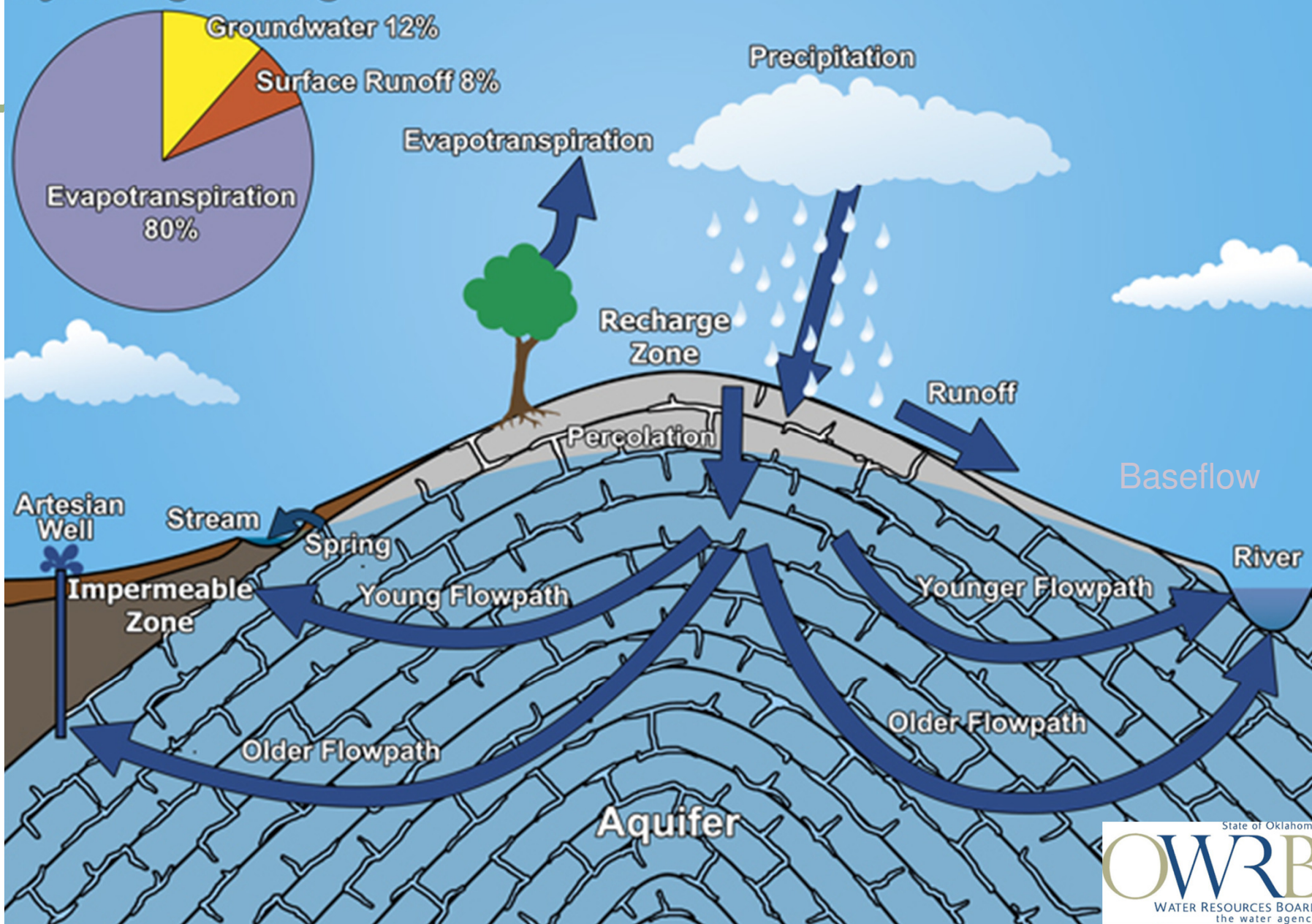


# Hydrologic Budget



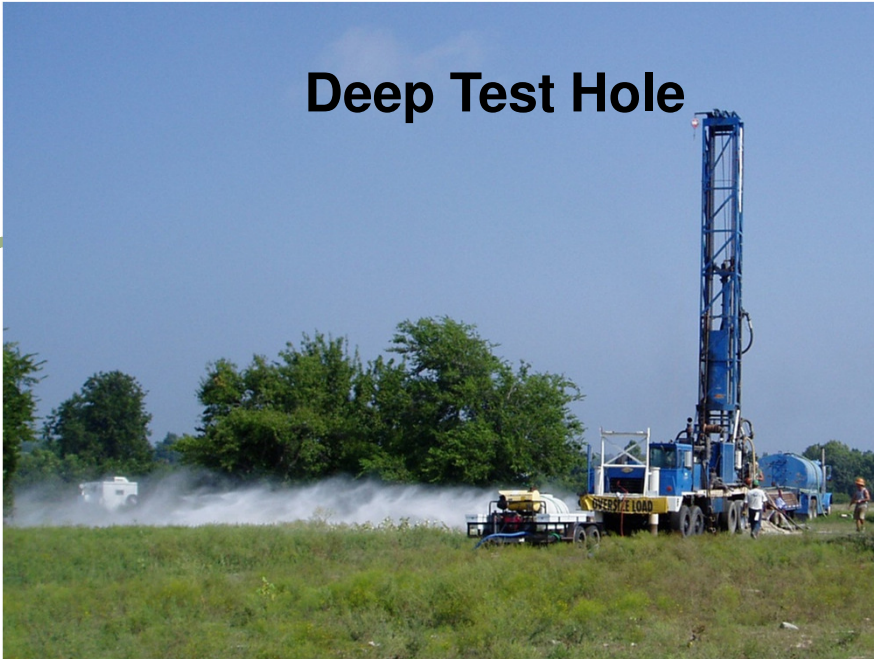


# Hydrologic Budget





**Deep Test Hole**



**Ground Penetrating Radar**



**Helicopter Electromagnetic**



**Gravity**





# Putting the pieces together

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## Geology

- Petroleum information
- Fracture properties
- Geophysics
- Deep test well
- 3-D geologic modeling



## Climate

## Climate

- Fittstown Mesonet station
- Hydrologic budget
- Tree-ring analysis



## Surface Water

## Surface Water:

- 3 USGS gages
- Baseflow monitoring
- Rainfall-runoff modeling
- Instream flow study



## Ground Water

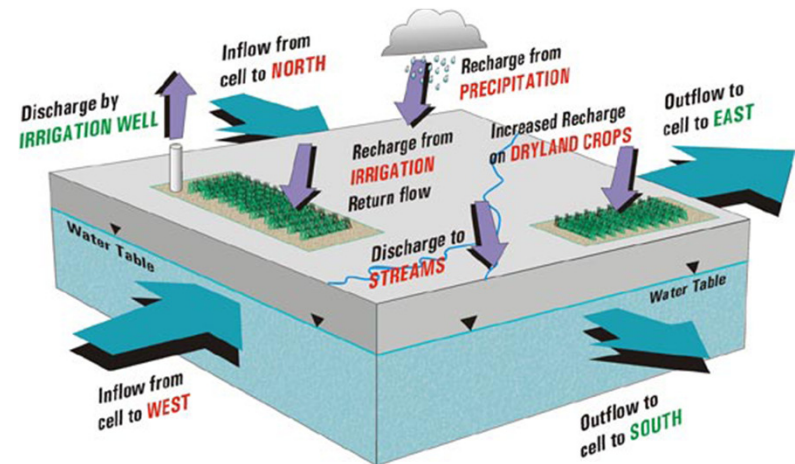
## Ground Water:

- Water-level monitoring
- Water chemistry
- Age-dating
- Aquifer tests
- Water use
- Ground-water modeling



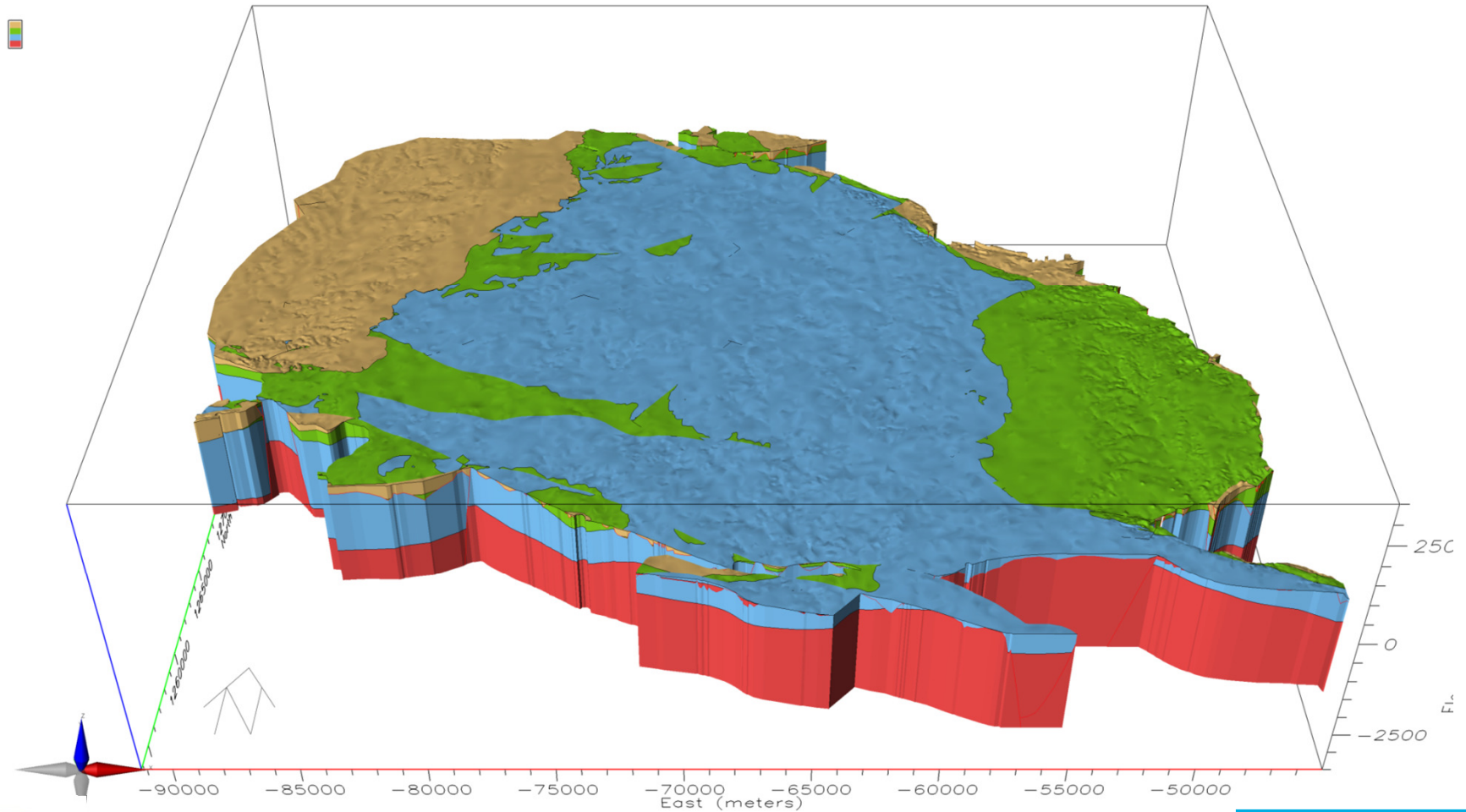
# Digital Groundwater Flow Model

- ◆ Test our understanding of the aquifer
- ◆ Predict the consequences of groundwater withdrawals on streamflow
- ◆ Evaluate allocation of water rights
- ◆ Simulate management options

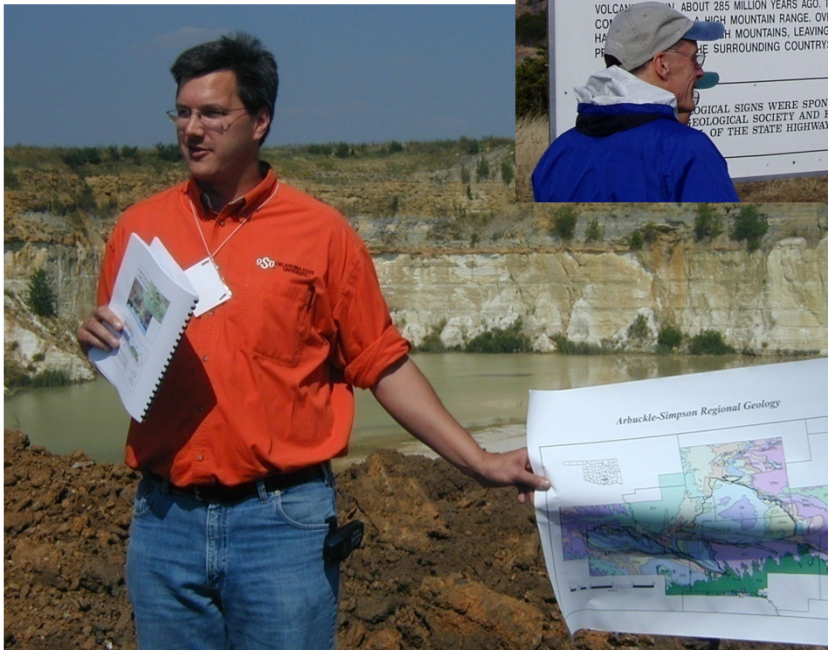
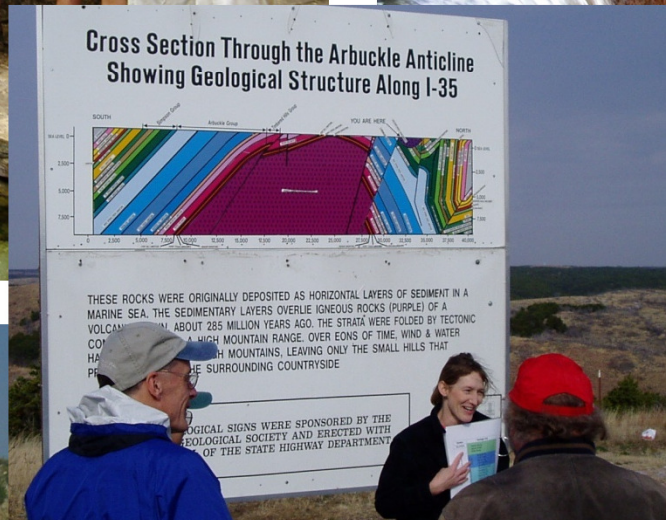




# 3D Geologic Model





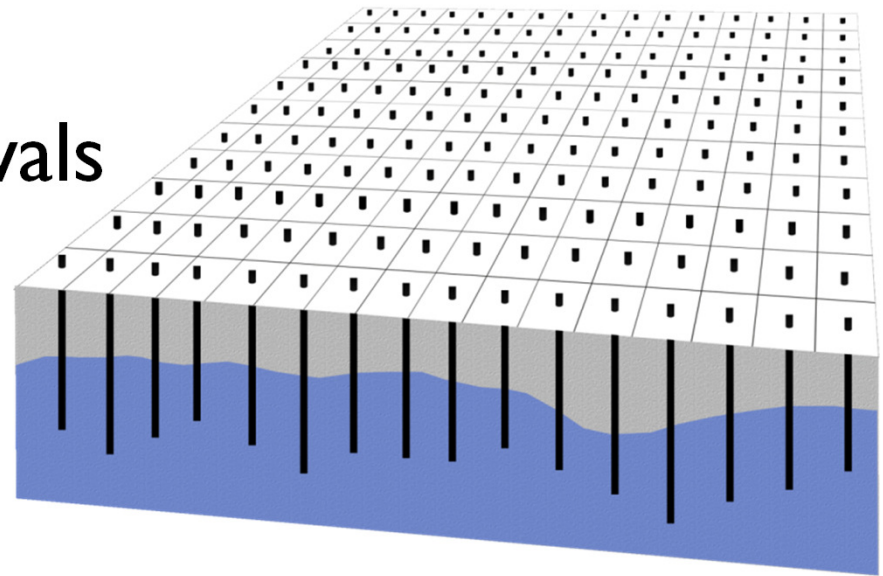




# Model Results

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- ◆ Assumes the aquifer is completely developed at some future time
- ◆ Distributed withdrawals
- ◆ Based on the equal proportionate share concept





# Model Simulations

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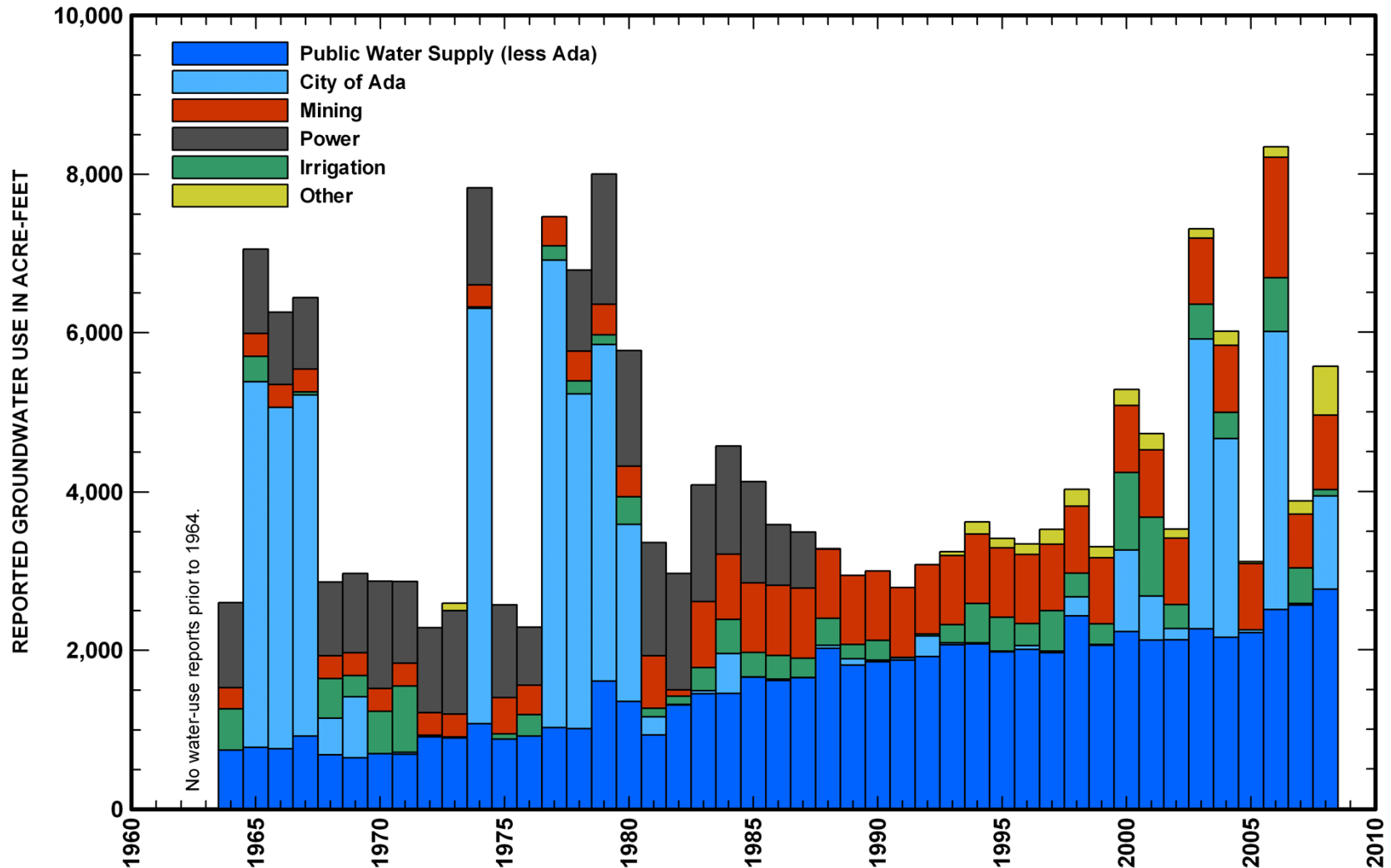
- ◆ What equal proportionate share would result in 25, 33, and 50 % reductions in mean baseflow at Blue R. and Pennington Ck. stream gages?
- ◆ What EPS would result in no more than a 25% reduction in habitat based on instream flow model?
- ◆ Pumping equally distributed across the aquifer
- ◆ 0.125 - 0.250 (acre-feet/acre)/year

# Questions

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- ◆ What would the response be in a dry year?
- ◆ Are some areas more sensitive to pumping than others?
- ◆ How would localized pumping (rather than the equally distributed simulated pumping) affect stream and spring flow?
- ◆ Would a buffer area around springs help protect spring flow?
- ◆ What is the duration and recurrence of low flows?

# Average Annual Water Withdrawal 1964-2008





# Public Input

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Cities, towns, rural districts— wants less **reduction in EPS** per acre (less land purchase requirement), reliable **long-term supply**, **phase-in** period for existing water right holders, and **focus on drinking water** use (SB 288 specifically targets “sole source aquifer” protection)

Citizens for the Protection of Arbuckle-Simpson Aquifer (CPASA)— very well organized citizens group that wants **protection** and permit **reductions** if stream levels decrease through time, ongoing **metering/monitoring, no export of water** to other basins

Landowners— want **fairness** in implementation timeframe and b/w gw and surface water owners, ability to **export** water, final MAY with **no future reduction** of permitted amount...

Tribe— **reduced economic burden** associated with lower EPS **without increasing adverse impacts.**

Aggregate Mining Industry, Farm Bureau, USFWS, Nat. Park Service...

# Public Input

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- ✓ Held, attended numerous meetings with various interests
- ✓ Held informal public meeting with over 300 in attendance
- ✓ Compiled public comments on website
- ✓ USGS Scientific Investigation complete and approved for publication by USGS in January 2011.
- ✓ Upcoming formal MAY process: tentative Board order, public hearing and comment, final order for Board approval
- ✓ New Development in 2011: CPASA group and Oklahoma Farm Bureau proposing to work on legislation to relax the “no impact” to natural flows which could be taken literally as NO use of water allowed.



# Possible Management Strategies

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- ◆ Well spacing requirements
- ◆ Restricting pumping rates
- ◆ Set-back distances from springs and streams
- ◆ Sub-basin allocations
- ◆ Term permits
- ◆ Conjunctive use of groundwater and surface water to optimize use and to minimize adverse effects
- ◆ Credits for conservation practices/artificial recharge/flow mitigation
- ◆ Phase in period for existing users
- ◆ Metering requirement
- ◆ Creation of a local management authority
- ◆ Site specific analysis to protect local springs and streams
- ◆ Establish minimum instream flows for major streams
  - Cause restrictions to SW & GW users



# Questions?

State of Oklahoma  
**OWRB**  
WATER RESOURCES BOARD  
the water agency

Oklahoma COMPREHENSIVE  
**Water**  
PLAN

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Phone: 405-530-8800**

# Four Points of GW Law

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## 4. Waste of water will not occur.

Two types of waste considered:

### I. Waste by pollution-

Board may consider...

- ◆ manner and method of...applicant's uses of fresh groundwater;
- ◆ ...well and water distribution system;
- ◆ history and incidents of permitting or causing pollution...or failure to properly plug abandoned...wells...;
- ◆ and anything else that tends to prove that the applicant will or will not cause or allow groundwater pollution

If the activity for the use of water is required by ODEQ or ODAFF, Board shall be precluded from making waste by pollution determination



# Four Points of GW Law

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## 4. Waste of water will not occur (cont.)

2. Waste by Depletion- Board considers evidence concerning the...

- manner and method of use proposed
- efficiency of system proposed
- history and incidents of past waste and applicant's response thereto; and
- amount of groundwater needed for proposed purpose in relation to the amount allocated to the land dedicated to the application

To ensure waste...will not occur...Board may impose conditions on the use of the groundwater

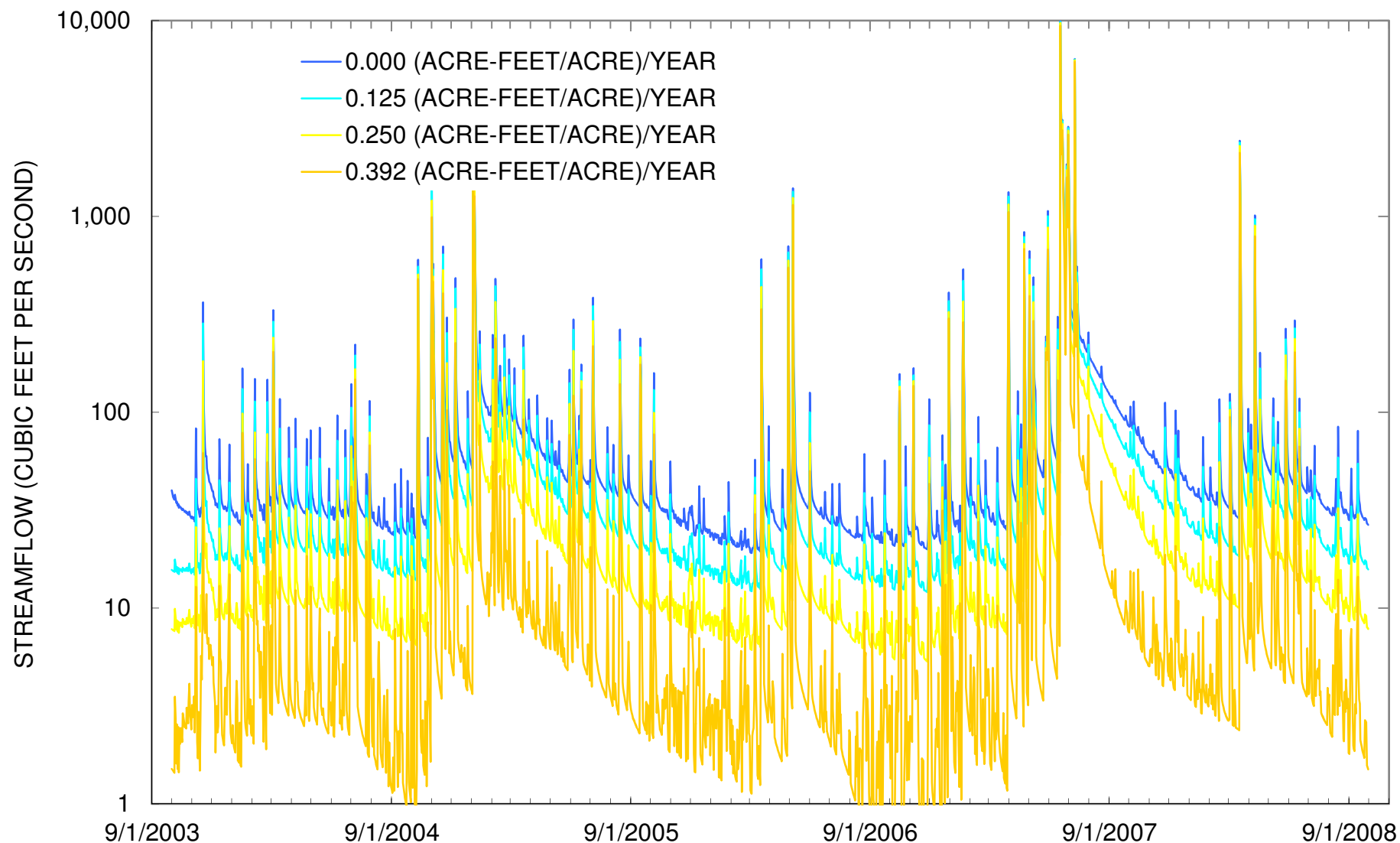


Figure X. Model calculated streamflow for Blue River near Connerville (07332390) for water years 2004-08 based on groundwater withdrawals distributed as an equal proportionate share

Preliminary results, subject to revision

# Water Use Permitting in Oklahoma

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## ◆ Domestic Use of Water:

- ...for household purposes, for farm and domestic animals up to the normal grazing capacity of the land whether or not the animals are actually owned by such natural individual or family, and for the irrigation of land not exceeding a total of 3 acres in area for the growing of gardens, orchards and lawns.
- ...for agriculture purposes;
- ...for fire protection;
- ...by non-household entities for drinking water purposes, restroom use, and the watering of lawns
  - ◆ not to exceed 5 acre-feet per year